



# **Florida Defense Support Task Force**

## **2011 Annual Report And 2012 Work Plan**

**May 22, 2012**

# Florida Defense Support Task Force

## 2011 Annual Report and 2012 Work Plan

Created in 2011 under Florida Statute 288.987, the Florida Defense Support Task Force (FDSTF) held its first meetings in January 2011. The task force has 13 members – four members appointed by the Governor, four members appointed by the Senate, and four members appointed by the House of Representatives. The Governor has designated the Lieutenant Governor, Jennifer Carroll, as the 13<sup>th</sup> member and his representative on the Task Force. Dr. David Goetsch has been appointed by the Senate President as the first Task Force Chairman. An appointee of the House Speaker will assume the chairmanship on July 1, 2012.

The FDSTF mission is to make recommendations to prepare the state to effectively compete in any federal base realignment and closure action, to support the state's position in research and development related to or arising out of military missions and contracting, and to improve the state's military-friendly environment for service members, military dependents, military retirees, and businesses that bring military and base-related jobs to the state.

The Florida Defense Support Task Force replaced the Florida Council on Military Bases and Mission Support which was created under Florida Statute 288.984. The Council has been deleted from Florida Statute.

### **Governing Florida Statute**

See Tab A.

### **Appointments**

See Tab B.

### **Funding**

The FDSTF has received an FY 2011 –12 appropriation of \$5 million for advocacy activities to promote and grow Florida military installations and missions. The Task Force may annually utilize up to \$200,000 of funds appropriated to the Department of Economic Opportunity for Task Force staffing and administrative expenses. See Tab G.

### **Task Force Reports**

The Task Force is required to submit a progress report and work plan for the remainder of the FY 2011–12 to the Governor, the President of the Senate, and the Speaker of the House of Representatives by February 1, 2012, and an annual report each February 1<sup>st</sup> thereafter. This report has been delayed beyond February 1 due to TF appointments and organization occurring four months later than directed by Florida Statute and it satisfies the initial legislative requirement.

## **Task Force Meetings**

**Initial Meeting. January 9, 2012, Tallahassee.** The Task Force received a briefing on the history and potential for a future BRAC from Anthony Principi, Chairman of the 2005 BRAC Commission. Lieutenant Governor Carroll and Senator Gaetz provided specific guidance to the Task Force as it begins the mission of advocacy on behalf of Florida's military bases and missions. This organizational meeting determined that future meetings would be held at a minimum on a monthly basis on the third Wednesday of the month.

**Special FDSTF Meeting on Air Force Material Command (AFMC) reorganization impacts at Eglin AFB. January 23, 2012, Tallahassee.** The TF conducted a wide ranging discussion of the ongoing AFMC realignments in light of the BRAC 2005 recommendations. The discussion included input from Governor Scott's Washington, D.C. office. The Task Force received a presentation from Lieutenant General Gordon Fornell, USAF, Ret., a former Commander, Air Armament Command, concerning the AFMC realignment and its impact on Eglin AFB. The Task Force expressed its desire to support the efforts of the Florida Congressional Delegation as they work to protect Florida's military installations and missions. The Task Force agreed that the best course of action would be to work together with local, state and federal partners in advocating on behalf of Florida military installations. The efforts concerning this issue are being led by Congressman Jeff Miller.

The TF agreed to develop a strategic plan to address immediate and ongoing issues, and the possibility of future BRAC rounds. The next regular TF meeting was scheduled for February 10, 2012, to accomplish strategic planning to define future direction and activities of the TF.

**FDSTF Strategic Planning Meeting, February 10, 2012, Tallahassee.** The TF strategic planning session was facilitated by Pat Sciarappa, a professional facilitation consultant from the Florida Sterling Council. A draft strategic plan stating both immediate concerns and long term issues was developed. The Task Force agreed to engage the services of a consultant to advocate on behalf of Florida's military installations in Washington, D.C., and to separately engage an analytical evaluation of existing installations and growth opportunities. The TF directed staff to prepare and release Invitations to Negotiate (ITNs) to compete for consultants to provide these services.

## **Activities/Achievements**

Task Force's initial activities and achievements include:

1. All Task Force members were appointed by November 1, 2011.
2. Enterprise Florida, Inc., assumed administrative and logistical support responsibility for the Task Force during 2011, and organized the three initial meetings as well as providing all administrative and logistical support.
3. The first two Task Force meetings were held in January 2012 and the third in February 2012 as noted above. Minutes for the initial two meetings are attached.

4. The Task Force held an initial strategic planning workshop in February resulting in a draft strategic plan. (See Tab C) The Task Force will continue a series of strategic planning sessions in 2012. The intent of the sessions is to devise short and long term goals, objectives and action plans to accomplish the missions set forth in Florida Statute 288.987.
5. During the February 10, 2012 TF meeting public comment segment, representatives of The Nature Conservancy made a plea for TF support of state funding of the Florida Forever program. The TF unanimously agreed to support this initiative, and directed staff to draft and send a letter of support for the Florida Forever program to the President of the Senate and the Speaker of the House of Representatives, with copies to all members of the Florida legislature. This letter was sent by TF Chairman Goetsch. See Tab D. The legislature did include \$8 M for this item.

### **Legislative Issues**

The 2012 Florida legislative session which just ended initiated several actions which affected the FDSTF. House Bill 7075 initiated transfer of the powers, duties and functions of the original Florida Council on Military Base and Mission Support to the Florida Defense Support Task Force. Additionally, it transferred the Sunshine Law exemption from the Council to the Task Force for purposes of protecting sensitive military installation information. House Bill 7075 was signed into law by the Governor. See Tab F.

### **Recommendations/Resolutions**

The Task Force concurred with the recommendation of the Lieutenant Governor to generally work with Florida's Congressional delegation through the Governor's Office representatives in Washington, D.C. However, the Task Force also agreed that professional consultant services will be considered in the future – especially since the Department of Defense has announced it will request two new rounds of BRAC in 2013 and 2015. The Task Force agreed that input from local communities will be vital to the advocacy process.

The Task Force developed a draft strategic plan for advocacy and actions. The plan addresses both immediate and long term issues. The Task Force agreed to engage the services of a professional defense consultant to advocate on behalf of Florida's military installations and missions of immediate nature due to ongoing military service realignments due to budget constraints. It will also engage an analytical services firm to conduct an analysis of Florida's military installations, missions, and growth capacities in order to be as prepared as possible of any future congressionally directed BRAC program.

### **Work Plan for 2012**

During 2012, the Task Force will aggressively advocate promoting and growing Florida's military installations, and will support an updated analytical evaluation of existing installations, risks, and growth opportunities.

The Task Force will meet on the third Wednesday of every month throughout 2012. Meetings will be held in various locations around the state and will be coordinated with the base visitation plan, under development.

Enterprise Florida (EFI) has published and distributed the Florida Defense Handbook 2011. This handbook provides a summary of a three volume study of the military and defense industry presence and economic impact in Florida. This project will require annual update for the foreseeable future utilizing TF resources.

### **First Quarter**

January 2012 – This month dedicated to organizational activities and addressing immediate concerns facing Florida military installations. The Task Force focused on establishing protocols for meetings, resolutions and actions, and additionally, it set up communications to federal officials through the Governor’s Washington office. In the legislative arena, the Task Force requested transfer of the Sunshine Law exemption afforded its predecessor, the Florida Council on Military Base and Mission Support. This transfer passed the legislature and was signed into law by the Governor.

February 2012 – The TF conducted a strategic planning session. The Task Force agreed to contract with a consultant to be a coordinated focal point for advocacy efforts in Washington, DC. The Task Force also agreed to contract for analytical services to review existing installations capabilities, risks and growth opportunities in preparation for two announced new rounds of BRAC, possibly in 2013 and 2015.

March 2012 – The TF staff has developed and released two Invitations to Negotiate (ITNs) for contractor proposals and bids for both advocacy and analytical services. Proposals for these services are due on March 28, 2012. A TF proposal evaluation team will select the top three proposals for each ITN and invite these contractors to make presentations to the full TF at the next regular TF meeting on April 18, 2012.

### **Second Quarter**

April 2012 – The Task Force will receive presentations from top three prospective contractors for each ITN and make a recommendation to Enterprise Florida for awarding of the contracts for both advocacy and analytical services. EFI will negotiate a consultant services contract with each ITN winner as soon as possible. The Task Force will finalize the strategic plan, the base visitation plan, and the communications plan.

May 2012 – The Task Force will begin outreach to local defense community partners to both provide information and support as well as receive input on local issues impacting military installations. The Task Force will begin base visitations in conjunction with installation risk assessments to learn first-hand about issues affecting installation military value and growth potential.

June 2012 - The TF will receive and review interim reports from the advocacy and analytical consultants, identify risks, and develop considered action plans to remediate same. This effort will continue during the remaining quarters of 2012.

## **Third and Fourth Quarters**

During these months the Task Force will meet monthly to develop state level programs to address:

- Providing additional financial resource support to local and regional governments to enhance their efforts to remain aware of evolving risks and issue, and to aggressively advocacy to promote and grow local Florida's military installations and missions.
- Additionally, the Task Force will receive, review and integrate an updated analytical evaluation of existing installations provided by the analytical services consultant with the goals outlined in the strategic plan to promote, preserve, protect and expand Florida's military missions and installations.
- Develop a presentation for TF use concerning the 'Military Decades in Florida', which will capture the existing executive and legislative accomplishments which currently exist in Florida Statute.
- Develop a state wide plan to address military installation encroachment and buffering requirements. This project will list, prioritize, and recommend resources to address identified risks.
- Develop a state wide plan to assist and support military installations meet DOD energy efficiency requirements.
- Update the University of West Florida Haas Center study which evaluates the economic impact of the military and defense communities in Florida.
- Develop a summary of existing state family support activities which exist in Florida.
- Identify unmet opportunities which can be addressed by state legislative actions for the FY 2013 legislative session.
- Identify the fiscal resources needed to support and implement FDSTF recommendations to further prepare our state for any future BRAC.
- Commence development of legislative sponsors and support for the FDSTF state legislative program of 2013.

## APPENDIX – TABS

- A Governing Statute -- Florida Statute 288.987
- B Members of the Task Force and Support Staff
- C FDSTF Strategic Plan
- D Task Force Letter of Support for Florida Forever
- E Task Force Approved Meeting Minutes for January 9, 2012, January 23, 2012 and February 10, 2012
- F HB 7075 – 2012 Composite Military and Defense Bill
- G Financial Report

## TAB A Florida Statute 288.987

288.987 Florida Defense Support Task Force.—

- (1) The Florida Defense Support Task Force is created.
- (2) The mission of the task force is to make recommendations to prepare the state to effectively compete in any federal base realignment and closure action, to support the state's position in research and development related to or arising out of military missions and contracting, and to improve the state's military-friendly environment for service members, military dependents, military retirees, and businesses that bring military and base-related jobs to the state.
- (3) The task force shall be comprised of the Governor or his or her designee, and 12 members appointed as follows:
  - (a) Four members appointed by the Governor.
  - (b) Four members appointed by the President of the Senate.
  - (c) Four members appointed by the Speaker of the House of Representatives.
  - (d) Appointed members must represent defense-related industries or communities that host military bases and installations. All appointments must be made by August 1, 2011. Members shall serve for a term of 4 years, with the first term ending July 1, 2015. However, if members of the Legislature are appointed to the task force, those members shall serve until the expiration of their legislative term and may be reappointed once. A vacancy shall be filled for the remainder of the unexpired term in the same manner as the initial appointment. All members of the council are eligible for reappointment. A member who serves in the Legislature may participate in all task force activities but may only vote on matters that are advisory.
- (4) The President of the Senate and the Speaker of the House of Representatives shall each designate one of their appointees to serve as chair of the task force. The chair shall rotate each July 1. The appointee designated by the President of the Senate shall serve as initial chair. If the Governor, instead of his or her designee, participates in the activities of the task force, then the Governor shall serve as chair.
- (5) The director of the <sup>2</sup>Office of Tourism, Trade, and Economic Development within the Executive Office of the Governor, or his or her designee, shall serve as the ex officio, nonvoting executive director of the task force.
- (6) The chair shall schedule and conduct the first meeting of the task force by October 1, 2011. The task force shall submit a progress report and work plan for the remainder of the 2011-2012 fiscal year to the Governor, the President of the Senate, and the Speaker of the House of Representatives by February 1, 2012, and shall submit an annual report each February 1 thereafter.
- (7) The <sup>2</sup>Office of Tourism, Trade, and Economic Development shall contract with the task force for expenditure of appropriated funds, which may be used by the task force for economic and product research and development, joint planning with host communities to accommodate military missions and prevent base encroachment, advocacy on the state's behalf with federal civilian and military officials, assistance to school districts in providing a smooth transition for large numbers of additional military-related students, job training and placement for military spouses in communities with high proportions of active duty military personnel, and promotion of the state to military and related contractors and employers. The task force may annually spend up to \$200,000 of funds appropriated to the Executive Office of the Governor, <sup>2</sup>Office of Tourism, Trade, and Economic Development, for the task force for staffing and administrative expenses of the task force, including travel and per diem costs incurred by task force members who are not otherwise eligible for state reimbursement.

History.—s. 38, ch. 2011-76.

<sup>1</sup>Note.—Section 35, ch. 2011-76, provides that:

–(1) The executive director of the Department of Revenue is authorized, and all conditions are deemed met, to adopt emergency rules under ss. 120.536(1) and 120.54(4), Florida Statutes, for the purpose of implementing this act.

–(2) Notwithstanding any other provision of law, such emergency rules shall remain in effect for 6 months after the date adopted and may be renewed during the pendency of procedures to adopt permanent rules addressing the subject of the emergency rules.”

<sup>2</sup>Note.—Section 4, ch. 2011-142, transferred all of the powers, duties, and functions of the Office of Tourism, Trade, and Economic Development to the Department of Economic Opportunity.



## **TAB B Members of the Task Force and Support Staff**

The appointments to the FDSTF were completed on November 1, 2011. The task force appointees are:

### *Governor Appointees*

Rear Admiral Kevin Delaney, U.S. Navy, Retired  
Major General Joseph Taluto, U.S. Army National Guard, Retired  
Major General Emmett Titshaw, U.S. Air Force, The Adjutant General of Florida  
Commissioner Barbara Stewart

### *Senate President Appointees*

Dr. David Goetsch – Chairman 2011 to July 1, 2012  
Brigadier General Thomas Patterson Maney, U.S. Army Reserve, Retired  
J.R. McDonald  
Tom Neubauer

### *House Speaker Appointees*

Representative Ritch Workman - Scheduled to assume Chair on July 1, 2012  
Representative Matt Gaetz  
Brigadier General Arthur F. Diehl, III, U.S Air Force, Retired  
Dr. Ed Naggiar

Additionally, Governor Scott appointed Lieutenant Governor Jennifer Carroll as his personal designated representative. The total number of appointees for the Task Force is 13.

The General Counsel for the Task Force is Mary Thomas, who has been assigned from the Executive Office of the Governor.

The support staff for the Florida Defense Support Task Force:

Rocky McPherson, Director, Military and Defense Programs, Enterprise Florida  
Bruce Grant, Enterprise Florida  
Donna Cucinella, Enterprise Florida

## **TAB C FDSTF Strategic Plan**

### **Florida Defense Support Task Force Strategic Plan 2012 – 2015**

April 23, 2012

**The Florida Defense Support Task Force (FDSTF) was created by Florida Statute 288.987 with a defined mission:**

- To make recommendations to preserve and protect military installations. (M1);
- To support the state’s position in research and development related to or arising out of military missions and contracting. (M2); and
- To improve the state’s military friendly environment for service members, military dependents, military retirees and businesses that bring military and base-related jobs to the state. (M3).

*(Goal alignment will use M1, M2, M3 for reference)*

#### **Vision**

FDSTF will be an aggressive and effective advocate to promote, preserve, protect and expand military missions and installations across the state of Florida.

#### **Guiding Principles** (from Lt. Governor, Senator Gaetz, and Task Force)

1. Champion Florida as the “Most Military-Friendly State” in the nation.
2. Advocate for favorable resolution of military and defense issues from a statewide perspective and unify Florida with one voice.
3. Promote Florida’s military friendly atmosphere and optimum training environment and locations as opportunity for the Department of Defense.
4. In all advocacy efforts, help coordinate a unified message of Task Force members, executive and legislative branches of Florida government, congressional members and defense communities.
5. Maintain a proactive posture toward evaluating and addressing the impact of potential military mission consolidations or realignment actions.
6. Help Florida communities become better prepared to present the Department of Defense with viable options and opportunities where realignment or consolidation actions are being considered.
7. Identify, prioritize and address base and range encroachment issues.
8. Foster mutually beneficial communication and strengthen relationships with installation leadership and community leaders.
9. Enhance the Florida Congressional Delegation efforts in working defense and security issues at the federal level.
10. Focus on advocacy efforts to obtain results which are mutually beneficial to Florida and the defense community.

## **General Definitions**

Defense is a multi-dimensional environment defined broadly to include the active service members, National Guard and Reserve forces, military dependents, military retirees and military-related businesses in the state of Florida.

Military installations include all bases, ranges and airspace within Florida and in waters adjacent to Florida.

## **Time Frame Definitions**

Short term – The period in which the military services budget-driven realignments occur outside of a formal BRAC process.

Long term – The period in which the state is responding to a Congressionally created formal BRAC process.

## **Task Force Members**

Lieutenant Governor Jennifer Carroll

Chairman – Dr. David Goetsch

Representative Matt Gaetz

Representative Rich Workman

Major General Emmett —Bddy” Titshaw, U.S. Air Force, The Adjutant General of Florida

Rear Admiral Kevin Delaney, U.S. Navy, Retired

Brigadier General Arthur Diehl III, U.S. Air Force, Retired

Major General Joseph J. Taluto, U.S. Army National Guard, Retired

Judge Patt Maney, Brigadier General, Army of the United States, Retired

J. R. McDonald

Dr. Ed Naggiar

Tom Neubauer

Commissioner Barbara Stewart

*Enterprise Florida Defense Support Task Force Staff: Rocky McPherson, Bruce Grant, Heather Cave, Donna Cucinella.*

## **Short-Term Strategic Goals (M refers to Mission element alignment)**

ST1 - Develop an aggressive advocacy plan on behalf of the recent 2012 National Security Strategy and associated defense and homeland security initiatives affecting Florida. (M1, M2, M3).

- a. U.S. Air Force AFMC structure and organization at Eglin AFB
- b. Naval ship basing at Naval Station Mayport
- c. The Gulf and Eastern test ranges/offshore drilling
- d. U.S. Air Force Air Operations Center (AOC) consolidation
- e. KC-46, F-35 and UAV initial basing decisions

- f. Florida military installation encroachment prevention program
- g. Improvement of Patrick AFB, Tyndall AFB, Camp Blanding Joint Training Center and Avon Park Bombing Range for UAV operations.
- h. Unmanned Aerial Systems (UAS) integration into National Aerospace System
- i. Promotion of best practices in support energy efficiency savings initiatives.

**Long-Term Strategic Goals** (*M refers to Mission element alignment*)

LT1 - Promote and grow Florida military missions and installations (M1, M2, M3)

- a. Identify areas where the state's presence and actions have or can have sustainable impacts on Florida's military installations and missions including, but not limited to:
  - 1) Encroachment on installations, ranges and flight corridors
  - 2) Transportation access
  - 3) DOD renewable energy goals
  - 4) Lowering installations' costs of doing business
  - 5) Providing support and incentives for defense community to remain or relocate in Florida
- b. Review and strengthen state support for military families and veterans with a focus on education, health care, employment and family programs.
- c. Strengthen working relationships with the Department of Veterans Affairs, Workforce Florida, Department of Economic Opportunity, Department of Environmental Protection, Department of Agriculture and Consumer Affairs Energy Office, Department of Military Affairs, Department of Business and Professional Regulation and Department of Education.

LT2 - Promote Florida as a trusted, defense-friendly partner, advocating solutions of mutual benefit to the Department of Defense and Florida communities. (M1, M2, M3)

- a. Develop a template for comparative analysis of military value based on DoD data-call scoring of Florida's installations and closely competing installations outside of Florida.
- b. Identify military resources and emerging missions that might be better suited for location in Florida than in their current locations. Position Florida as a receiver state for new, relocating, consolidated or realigned compatible missions.

**Draft Cross-cutting Strategies**

- Provide a plan for active and effective advocacy for military and homeland defense missions and facilities located in Florida including the United States Coast Guard.
- Set standard for our Florida National Guard from benefits to modernization to readiness/training of their units to working with employers – affording our Guard the ability to mobilize and deploy in support of their unit missions.
- Promote Florida as a military friendly state and take the lead in identifying opportunities for the defense community in the state.
- Improve communication through integration of local, state, and federal efforts by strengthening relationships with base leadership, Florida Defense Alliance, City and County Officials, and all community-based defense support organizations.
- Assist the Governor's office in addressing and supporting the needs of Florida's installations identified as the result of base commander's meetings.

## **Input for Action Steps**

- Inform Task Force members on any military-related federal and state legislative issues that impact Florida and local communities.
- Create a plan to support the Florida Congressional Delegation to ensure consistent presentation of Florida's concerns. Implement and follow through with the plan.
- Create enhanced community relationships to capitalize on local resources.
- Develop working relationships with defense planners, defense contractors and leadership to better anticipate changing needs and proposed actions so we can help develop solutions and strategies of mutual benefit to the state and DoD.
- Identify the military value of Florida installations using core Department of Defense criteria and the results of previous data calls.
- Identify current and potential encroachment issues and prioritize resolutions.
- Expand identified encroachment issues to include airspace, environmental, energy, frequency spectrum and land use compatibility
- Expand Florida's role in space launches and mission support, and expand military space opportunities in Florida.
- Create greater awareness of Florida's military-friendly environment including support for veterans, retirees and military dependents.
- Encourage increased defense business relocation through tax and other state incentives.

## **What Does Success Look Like?**

- Task Force is the state focal point with support mechanisms, processes, data, and resources to effectively conduct military advocacy actions with the Florida Congressional Delegation and is an integral part of success.
- Florida successfully procures emerging missions to offset jobs lost by realignments or consolidations.
- Florida is fully prepared for an era of defense downsizing.
- Increased defense industry employment in Florida.
- Florida will be ranked #1 military friendly as defined by base commanders and the Department of Defense. Use DOD Quality of Life indicators of red, yellow, green. Raise the bar within areas rated green.
- Florida will be the leader in veterans' employment opportunities.
- Florida creates, coordinates, and maintains an effective installation encroachment prevention program.
- Florida increases or maintains same relative position in defense spending.
- Develop a communications plan and an FDSTF web site to promote the military value of Florida installations. Ensure this plan is linked to all local Florida defense support organizations to allow insight to and inclusion of regional and community partnerships.

## **TAB D Task Force Letter of Support for Florida Forever**

# **Florida Defense Support Task Force**

February 14, 2012

The Honorable Mike Haridopolos, President  
The Florida Senate  
409 The Capitol  
404 South Monroe Street  
Tallahassee, FL 32399-1100

Dear Mr. President:

The Florida Defense Support Task Force, a legislatively created team established to advocate for the state's military installations and missions, unanimously and whole-heartedly supports Governor Scott's recommendation to provide \$15 million in the state budget for the Florida Forever land acquisition program. Neither the approved House budget nor the current Senate budget proposal includes any funding for Florida Forever.

Florida Forever funds provide a primary means to acquire land and conservation easements near military installations that both protect important conservation areas and prevent encroachment. Additionally, they enhance Florida's ability to attract federal Department of Defense Readiness and Environmental Protection Initiative (REPI) funds to help buffer military installations. This buffering is critical to protecting the ability of our military to train effectively for combat. Without the buffering, encroachment could cause the Department of Defense to decrement the military value of Florida installations and make them vulnerable to closure. Funding Florida Forever enables leverage in an established process to prevent dangerous encroachment and protect Florida jobs connected to our military installations and defense communities.

Florida's 20 military installations and three Unified commands generate billions of dollars for our economy as well as stable, high-paying jobs for Floridians. The closure of any one of these bases or the loss of a mission would hurt Florida's economy and slow the recovery. Your Florida Defense Support Task Force respectfully requests that you fund this important program.

Sincerely,

David Goetsch  
Chairman  
Florida Defense Support Task Force

**NOTE: Same letter sent to the Speaker of the Florida House of Representatives.**

## **TAB E Approved Task Force Meeting Minutes**

Minutes for meeting on January 9, 2012:

### **Minutes for the Florida Defense Support Task Force Meeting on Monday, January 9, 2012.**

The Florida Defense Support Task Force held its initial meeting at the Residence Inn, Tallahassee from 9:00 AM – 4:00 PM EST.

#### **Task Force Member Present:**

- Governor Rick Scott
- Lieutenant Governor Jennifer Carroll
- MGen. Joseph Taluto, USA (ret.)
- MGen. Emmett Titshaw, USAF
- Barbara Stewart, Highlands County Commissioner
- Dr. David Goetsch, Okaloosa Economic Development Council
- Patt Maney, Okaloosa County Judge
- J.R. McDonald, Lockheed Martin
- Tom Neubauer, Bay Defense Alliance
- Ritch Workman, State Representative
- Matt Gaetz, State Representative
- BGen. Chip Diehl, USAF (ret.)
- Dr. Ed Naggiar, USN (ret.)

#### **Task Force Member Absent:**

- RAdm. Kevin Delaney, USN (ret.)

#### **Speakers Present:**

- John Konkus, Chief of Staff to the Lieutenant Governor
- Mary Thomas, Assistant General Counsel, Executive Office of the Governor
- Anthony Principi, Chairman 2005 BRAC Commission
- Charles Battaglia, Principi and Associates
- Pat Gleason, Assistant Attorney General, Florida Attorney General's Office
- Dr. Rod Lewis, University West of Florida's, HAAS Center
- Diana Gonzales, The Beacon Council
- Debbie Keller, The Nature Conservancy
- Joe Marino, Florida League of Defense Contractors
- Jim Faylor, Concurrent Technologies

#### **Staff Present:**

- Griff Salmon, Chief Operating Officer, Enterprise Florida, Inc.
- Al Latimer, Senior Vice President, Enterprise Florida, Inc.
- Rocky McPherson, Director, Military and Defense Programs, Enterprise Florida, Inc.
- Heather Cave, Program Manager, Military and Defense, Enterprise Florida, Inc.
- Donna Cucinella, Administrative Assistant, Enterprise Florida, Inc.

**This meeting was open to the public.**

**Agenda:**

**Residence Inn by Marriott  
Tallahassee Universities at the Capitol  
600 West Gaines Street  
Tallahassee, FL 32304  
T 850.329.9080**

**Monday - January 9, 2012**

**0900- 1600**

0900 - 0920	Welcome Pledge of Allegiance	Dr. David Goetsch
	Governor's Remarks	Governor Scott
	Task Force Members Self-introductions	Task Force Members
0920 - 1000	Military Basing and Force Structure, BRAC history and future	The Honorable Anthony Principi, Chairman, 2005 BRAC Commission
1000	Governor Scott depart, Senate Appointee Dr. David Goetsch, assumes Chair	Dr. Goetsch
1000 – 1015	Chairman Goetsch remarks Lt. Governor Jennifer Carroll remarks	Dr. Goetsch Lt. Gov. Carroll
1015- 1025	Florida Sunshine Law Overview	Pat Gleason
1025 - 1040	Military in Florida Overview	Enterprise Florida
1040 - 1100	Economic Impact of Military and Defense in Florida	Dr. Rod Lewis, HAAS Center
1100 - 1115	Governors' Base Commanders Meeting Summary	Florida National Guard
1115 - 1130	Florida Council on Military Base and Mission Support Summary	Tom Neubauer
1130 - 1230	Break and Lunch for FDSTF and Staff	Board Room



1230 - 1330	FDSTF Member Roundtable Mission discussion	Task Force Members
1330 - 1400	FDSTF Planning Discussion <ul style="list-style-type: none"> <li>• FDSTF Meeting Schedule Planning discussion</li> <li>• Florida Bases Visitation Program</li> <li>• Immediate and Long Term Work Plan               <ul style="list-style-type: none"> <li>○ Ongoing Realignments</li> <li>○ Florida Base Assessments</li> </ul> </li> </ul>	Task Force Members
1400 - 1430	FDSTF Action Items <ul style="list-style-type: none"> <li>• Recommend Sunshine Exemption for TF</li> <li>• FDSTF Report Requirement</li> <li>• Contracting Process</li> <li>• Next meeting</li> </ul>	FDSTF Chair
1430 – 1500	Break	
1500 - 1600	Public Comments <ul style="list-style-type: none"> <li>• UWF</li> <li>• The Nature Conservancy</li> <li>• Florida League of Defense Contractors</li> <li>• Concurrent Technology Corporation</li> <li>• Others</li> </ul>	FDSTF Chair
1600	Adjourn	

**Points of Contact:**

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*A quorum being present, **Governor Rick Scott**, FDSTF Chairman, began the meeting at 9:00 AM EST.*

I. **Agenda Item I: Welcome and Introductions**

Dr. David Goetsch welcomed members and attendees to the initial meeting of the Florida Defense Support Task Force. Then he led the meeting in the Pledge of Allegiance. Dr. Goetsch introduced Governor Rick Scott, the Chairman of the Task Force.

**Governor Rick Scott** thanked members for their participation on the Task Force. Both he and the Lieutenant Governor are Navy veterans and have a deep appreciation for men and women servicing in the military. Governor Scott proclaimed Florida to be the most military friendly state in the nation, and he understands the economic impact of the industry on our State. Florida has begun to see and will continue to be affected by federal defense budget cuts. Through the previous five BRAC rounds, we have learned that a state coordinated response is essential. This is part of the reason Florida had a positive experience from BRAC 2005. This Task Force will be facing two important emerging challenges, the immediate budget cuts and an impending BRAC. He thanked the Florida Legislature for their foresight in creating and funding the Task Force. He appreciates the energy and passion that is essential to the state's efforts to protect and enhance the military bases and defense industry in Florida.

II. **Agenda Item II: Military Basing and Force Structure, BRAC history and future**

**Secretary Anthony Principi**, Chairman, 2005 BRAC Commission gave remarks about changes in defense policy and the budget in Washington, as well as the prospect for another BRAC round. The President has proposed \$489 billion in defense cuts over 10 years. He and Secretary Panetta unveiled a new strategic guidance that will include a reduction in the Army and Marine Corps. Another \$500 billion in across the board sequestration cuts will go into effect in 2013 unless Congress repeals them. This would drastically reduce all branches of the military, negatively impact major acquisition programs, and research and development. Mr. Principi believes Secretary Panetta will have no choice but to call for another BRAC, likely after the November elections. The Air Force has stated that they still possess 20% excess infrastructure. The services have been conducting ongoing realignment by instituting infrastructure efficiencies.

The BRAC 2005 process began with the Secretary of Defense requesting Congressional approval to undertake a BRAC, and then the services issuing a call for data from installations. The Secretary of Defense submits to the BRAC Commission his recommendations for installations or other DoD entities to be closed or realigned, as well as the amount of savings that will accrue as a result of those recommendations. The Commission must deliberate on each recommendation and is not bound by the list presented by the Secretary. The President and Congress must approve all or none of the Commission's recommendations. These recommendations are made in the open, with a variety of input, and without regard to politics.

In 2005, Florida gained about 3,800 military personnel and lost about 1,000 civilian jobs. Eglin AFB gained the 7<sup>th</sup> Special Forces Group and the F-35 joint strike fighter training. In a future BRAC, labs, Florida's numerous air bases, and defense programs could be negatively impacted.

Moving forward, Florida should re-assess its installations to determine their "military value." The creation of the Task Force is very timely, as well as efforts to ensure that Florida is the most "military friendly" state in the nation. Losses can come in many forms, so it is critical that Florida continues its proactive approach to protecting its military installations, military service members, and their families.

- III. Agenda Item III: Transfer of Chairmanship**  
**Governor Rick Scott** departed after chairing the first hour of the meeting. He designated **Lieutenant Governor Jennifer Carroll** as a voting Task Force member in his absence. As outlined in statute, the Governor's departure meant the chairmanship was passed to Senate President's appointee, **Dr. David Goetsch**, current Chairman of the Board, Okaloosa Economic Development Council.
- IV. Agenda Item IV: Remarks**  
**Lieutenant Jennifer Carroll** spoke about the key issues facing this Task Force. She emphasized the importance of developing relationships at the local, state and federal levels so that Florida can be proactive instead of reactive. Working with Base Commanders is critical, as they bring forth concerns regarding encroachment and growth management issues.  
**Senator Don Gaetz** addressed the meeting, as he was the author of the legislation that created the Task Force. He stressed that he did not want reports and studies, he wants to see results. The job of the Task Force is advocacy to preserve, protect air bases and to expand military missions.
- V. Agenda Item V: Florida Sunshine Law Overview**  
**Ms. Pat Gleason**, from the State Attorney General's Office, informed members what is entailed in operating within Florida Open Government Laws. This law provides a right of access to governmental proceedings at both the state and local levels. The three basic requirements are: meetings of public boards or commissions must be open to the public; reasonable notice of such meetings must be given; and minutes of the meetings must be taken, promptly recorded and open to public inspection. This applies to any gathering of two or more members of the same board to discuss any matter which will foreseeably come before that board for action. Gleason went on to explain that the term "public records" means all records "regardless of the physical form, characteristics, or means of transmission," made or received in connection with the transaction of official business by any agency, including advisory boards.  
*Presentation attached.*
- VI. Agenda Item VI: Military in Florida Overview**  
**Mr. Rocky McPherson** from Enterprise Florida reviewed the military in Florida. There are 20 major military installations and 3 unified commands. Military and defense is the 3<sup>rd</sup> largest industry and has a \$60+ billion economic impact. This amounts to 8-10% of the gross state product, and over 686,000 direct and indirect jobs. He outlined the various Navy, Air Force, Army, Marine, Coast Guard, National Guard and Reserve presence in Florida. The Joint Gulf Range Complex is crucial to Florida's military presence as the preponderance of military in Florida is Air Force and Navy. He also noted that the Florida National Guard and the Coast Guard will also be affected by federal budget reductions.  
*Presentation attached.*
- VII. Agenda Item VII: Economic Impact of Military and Defense in Florida**  
**Dr. Rod Lewis** from the University of West Florida's HAAS Center spoke about the impact of the military and defense industry on the Florida economy. This included an overview of defense spending in Florida, statewide and regional economic impacts, and procurement spending in Florida versus the US. He went on to talk about direct procurement jobs in Florida, and national and state downward trends of procurement spending.  
*Presentation attached.*
- VIII. Agenda Item VII: Governors' Base Commanders Meeting Summary**

**MGen. Emmett Titshaw** reviewed the history of the Governor's Base Commanders Meetings and Governor Scott's commitment to meeting every quarter. These gatherings enhance communication and promote cooperation. The Governor has set the precedent that the meetings are results oriented. Agencies report the progress of past issues, base commanders give updates, and then new or ongoing issues are discussed. The three main issues discussed include quality of life, transportation/infrastructure, and encroachment/compatible land use. The next Florida Base Commanders meeting will be held after session at Hurlburt Field on April 11, 2012.

**IX. Agenda Item IX: Florida Council on Military Base and Mission Support**

**Mr. Tom Neubauer**, Chairman of the 9 member Council explained its mission to support and enhance the missions of Florida's military installations and their economic impact of the defense economy in Florida. The Council took into account lessons learned from previous BRACs and thought of ways to leverage Florida's competitive strengths moving forward. One key asset is the strong network of defense support partners in the state. The Council has the following recommendations for the Task Force to consider: review BRAC scoring of Florida installations; core mission assessment; encroachment identification and mitigation; national defense program monitoring; communication/coordination with congressional delegation; and leverage and coordinate volunteer support.

**Break for lunch**

**X. Agenda Item X: FDSTF Planning Discussion**

**Chairman David Goetsch** began the afternoon session by asking that members discuss their goals for the Task Force, and the short and long term issues which will impact the military and defense industry in Florida.

**Representative Ritch Workman** had excused himself to attend a Florida House committee meeting on redistricting. He was concerned about the future of Patrick AFB.

**Representative Matt Gaetz** recognized the military and defense in Northwest Florida as critical to the local economy. He is concerned about the need to base an aircraft carrier at Mayport. The mission is a fundamental economic driver in Jacksonville. He differs to Mr. J.R. McDonald to speak about issues at Eglin AFB.

**Mr. J.R. McDonald**, Lockheed Martin, expressed concerns about the ongoing Air Force Material Command realignment affecting Eglin AFB. This issue requires immediate attention because implementation action is occurring as early as May 1. He also talked about the need to keep the integrated training center for the F-35 at Eglin AFB.

**MGen. Joseph Taluto** reported that there was nothing of immediate concern in South Florida, though there are some ongoing related concerns related to land use and encroachment around Homestead ARB.

**Dr. Ed Naggiar** explained the need for combat-realistic training areas. He felt that there was potential for growth in unmanned aerial systems. In his experience, procurement sometimes takes priority over training, encroachment and access issues.

**BGen. Chip Diehl** suggested creating definition of "defense" so the Task Force knows the scope of what they are working to protect. The notion of "Red Teaming" was brought up and gained concurrence. He also suggested developing an "elevator speech" regarding the role of

the Task Force so that members may use a consistent message. Task Force members agreed. Chip Diehl went to encourage members to be proactive and suggested lobbying in Washington DC for additional missions for Florida installations. He announced the formation of the Tampa Bay Defense Alliance to represent the area military needs.

**Mr. Tom Neubauer** described the Air Force Lab realignment at Tyndall AFB and the communities lobbying efforts to fill that void. He stressed the importance of the Gulf Test Range to mission sustainment and installation retention. He also questioned the future funding of the research, development, and test evaluation units (RD&TE).

**Chairman David Goetsch** recommended working closely with local community defense support groups.

**Judge Patt Maney** spoke about assisting the military in adopting their required renewable energy standards. He advocated working closely with the US Department of Veterans Affairs to support former service men and women, and in support of Veterans Courts.

**Commissioner Barbara Stewart** noted the importance of the bombing ranges in Florida and encouraged better military and community relationships to combat encroachment. She explained that working together during the land use planning phase could keep encroachment issues from every becoming a detriment to the installation.

**MGen. Emmett Titshaw** described the 2011 HB 7207 and the ongoing issues regarding encroachment and land compatibility. These issues are impacting Camp Blanding's effectiveness and threaten force structure. He went on to speak about the future of the Florida National Guard's 125<sup>th</sup> fighter wing

**Lieutenant Governor Jennifer Carroll** understood member's focus on local issues, but also encouraged them to take a statewide perspective while on the Task Force. She stressed the issues of encroachment and partnering to optimize effectiveness. She noted that Representative Ritch Workman will be addressing the issue of Base Commanders input into land use decisions in a Glitch Bill during the ongoing legislation session.

#### **XI. Agenda Item XI: FDSTF Action Items**

**Chairman David Goetsch** reported that the Task Force will be seeking a Sunshine law exemption that will be limited in time and scope. It is necessary because they do not want discussions of base weaknesses or competitiveness issues to be public record. He also recommended a Task Force base visitation program so that members could learn the missions and capabilities of each installation to more effectively work on their behalf.

**Chairman David Goetsch** clarified that the Task Force is required to submit a report to the Legislature, but the due day will have to be extended because of the delay in Task Force appointment and the first meeting date. **Chairman David Goetsch** explained that Enterprise Florida would be the contracting authority, and provide administrative and logistical support to the Task Force. With concurrence from members, **Chairman David Goetsch** planned to hold Task Force meetings monthly as Task Force planning and direction evolves.

**Chairman David Goetsch** asked the Task Force to discuss what crucial issues exist that will impact Florida in the immediate future.

**Mr. J.R. McDonald** reiterated the pressing issue the Air Force's decision to reorganize the Air Force Material Command which will impact Eglin AFB. He suggested an immediate lobbying effort in D.C. to reverse this decision.

**Lieutenant Governor Jennifer Carroll** noted the Governor's office presence in Washington D.C. which can be used by the Task Force to benefit the military in Florida. This lobbying team allows her and the Task Force direct access to Florida's Congressional delegation, military leaders, and the federal executive branch.

**Representative Matt Gaetz** expressed concerns that this was not enough to influence the decision related to Eglin AFB. He made a motion to spend \$20,000 to retain an influential retired USAF four star general with access to Secretary of the Air Force. **Lieutenant Governor Jennifer Carroll** countered that this was not necessary because her office in D.C. could obtain whatever information was needed relating to the AFMC. The motion was defeated.

**Mr. Tom Neubauer** stated it may be necessary to hire a consultant to determine AFMC long term intent. **Dr. Ed Naggia** commented that since it takes 2 weeks to create a sole source contract, the TF could move forward with both actions.

**Mr. Tom Neubauer** moved to authorize Enterprise Florida to plan for contracting professional services to better understand the AFMC reorganization issue, or any other issues the Task Force sees necessary. This will happen in parallel with the Lieutenant Governor's DC office gathering information from the Air Force regarding the AFMC issue. If the Washington DC office is able to gather sufficient information within the allotted time, then the Task Force will not move forward with a contract consultant to obtain additional information on the AFMC reorganization issue. The motion passes.

After further discussion **Representative Matt Gaetz** moved to meet in 2 weeks to review the findings of the Lieutenant Governor. If the Task Force receives sufficient information to understand the AFMC issue, then the Task Force will evaluate the need to employ an outside consultant to work on its behalf in Washington D.C. The motion passed. The Task Force will meet again in Tallahassee on Monday, January 23, 2012.

## **XII. Agenda Item XII: Public Comments**

**Ms. Diana Gonzales** promoted the Association of Defense Communities (ADC) Winter Conference that will be held in Miami February 27-29, 2012. ADC has founded a Congressional Defense Communities Caucus in D.C. which will work on behalf of cities and counties that have military installations within their community.

**Ms. Debbie Keller** informed the Task Force of successful partnerships between Florida military installations and The Nature Conservancy. Their goal is to protect land which will be mutually beneficial in addressing military encroachment issues and land and wildlife conservation efforts.

**Mr. James Fanto** represented Eglin AFB and recommended amending the Growth Management Glitch Bill's language regarding a base commanders' input in land use decisions.

**Mr. Joe Marino** spoke about the Florida League of Defense Contractors whose mission is to represent defense companies at the state level. He spoke about their legislative priorities for

the 2012 session and their support of the Task Force and its mission. Additional information can be found at [www.fl-dc.org](http://www.fl-dc.org).

**Dr. Rod Lewis** with the UWF HAAS Center is conducting workforce and procurement studies and wants to work with Task Force and local members. They will also be researching a supply chain analysis that could be valuable to Florida by identifying companies which could benefit from locating in Florida.

**Mr. Jim Failor** representing Concurrent Technologies Corporation in Tampa uses applied research to assist developing companies. He wants to work with the Task Force to protect Florida military installations by identifying base strength and weaknesses, and creating a prioritized list.

Chairman Goetsch adjourned the meeting.

*The meeting was adjourned at 1600 EST.*

## **Minutes for the Florida Defense Support Task Force Meeting on Monday, January 23, 2012.**

The Florida Defense Support Task Force held a publically noticed meeting at the Governor's Large Conference Room in the Capitol from 9:00 AM –11:00 AM EST. Call in ability at 877-402-9753, access code 9152633.

### **Task Force Member Present:**

- Lieutenant Governor Jennifer Carroll
- MGen. Emmett Titshaw, USAF
- Barbara Stewart, Highlands County Commissioner
- Dr. David Goetsch, Okaloosa Economic Development Council
- Patt Maney, Okaloosa County Judge
- J.R. McDonald, Lockheed Martin
- Tom Neubauer, Bay Defense Alliance
- Matt Gaetz, State Representative

### **Task Force Member Present via phone:**

- MGen. Joseph Taluto, USA (ret.)
- Dr. Ed Naggiar, USN (ret.)
- RAdm. Kevin Delaney, USN (ret.)
- BGen. Chip Diehl, USAF (ret.)

### **Task Force Member Absent:**

- Ritch Workman, State Representative

### **Other Attendees Present:**

- Don Gaetz, State Senator
- LtGen. Gordon Fornell, USAF (ret.)
- Jim Breitenfeld, Okaloosa Defense Support Initiative
- Thad Altman, State Senator
- John Konkus, Chief of Staff to the Lieutenant Governor
- Mary Thomas, Assistant General Counsel, Executive Office of the Governor

### **Present via Phone:**

- Gilbert Nelson, Congressman Jeff Miller's Office
- Brian McManus, Governor's Office in Washington DC
- Bob Black, Congressman Jeff Miller's Office

### **Staff Present:**

- Al Latimer, Senior Vice President, Enterprise Florida, Inc.
- Rocky McPherson, Director, Military and Defense Programs, Enterprise Florida, Inc.
- Bruce Grant, Executive Director, Florida Defense Support Task Force
- Heather Cave, Program Manager, Military and Defense, Enterprise Florida, Inc.
- Sharon Spratt, Manager of Government Relations and Communications, Enterprise Florida, Inc.
- Donna Cucinella, Administrative Assistant, Enterprise Florida, Inc.

**This meeting was open to the public.**

### **Agenda:**

**Governor's Large Conference Room  
The Capitol – Plaza Level  
400 South Monroe Street  
Tallahassee, FL 32399**



## Agenda Meeting #2

**Call in number: (877) 402-9753**  
**Access Code: 9152633**

**Monday - January 23, 2012**

**0900- 1100**

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0900-0905	Welcome Pledge of Allegiance	Chairman Goetsch
0905	Old Business <ul style="list-style-type: none"><li>• January 9<sup>th</sup> Minutes approval</li></ul> New Business	
0910 - 0930	Report on State and Congressional Activity re: Air Force Material Command realignment/Q&A	Lt. Governor Carroll
0930 - 1000	Report on AFMC History, Current Situation, and Recommended State Actions /Q&A	Lt. Gen Gordon Fornell, USAF (Ret.)
1000 - 1030	Task Force Discussions/Actions	Chairman Goetsch
1030 - 1100	Public Comment	Chairman Goetsch
1100	Adjourn	

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A quorum being present, **Chairman David Goetsch** FDSTF Chairman, began the meeting at 9:00 AM EST.

XIII. **Agenda Item I: Welcome and Introductions**

**Chairman David Goetsch** welcomed members and attendees to the second meeting of the Florida Defense Support Task Force. Then he led the meeting in the Pledge of Allegiance.

XIV. **Agenda Item II: Report on State and Congressional Activity re: Air Force Material Command realignment/ Q&A**

**Lieutenant Governor Jennifer Carroll** reviewed her letter to the Task Force that outlined information received from the USAF concerning the AFMC restructuring. This decision by the Air Force is in the process of being implemented. During this restructuring, Florida gained a net of 493 civilian positions, including 64 at Eglin.

Congressman Jeff Miller has assumed the lead on this issue and has communicated that he does not need consultant support. Carroll urged that the Task Force needs to move forward with caution as the Air Force will be making larger reductions in the future.

**See attached letter.**

**RAdm. Kevin Delaney** urged Task Force members to pick their battles carefully with the Air Force because of upcoming, larger cuts.

**Mr. Gilbert Nelson** from Representative Jeff Miller's office spoke about the AFMC situation and a path forward. He assured the Task Force that Representative Miller is continuing to closely monitor and work on this issue. He agreed that additional advocacy is not needed at this time.

**Senator Don Gaetz** emphasized the need for immediate advocacy in Washington DC because the effects of this restructuring could have lasting negative impacts that could leave Eglin AFB vulnerable. If no immediate action is taken by the Task Force, Gaetz will support it being defunded.

**Mr. Bob Black** said the Task Force needs to focus on the integrated weapons center. Rigor was not used to make this restructuring decision. The Air Force wants to keep the focus of leadership at Wright-Patterson AFB. This is a symptom of a larger issue.

**Lieutenant Governor Jennifer Carroll** affirmed the Governor's support of the Task Force. **Senator Don Gaetz** disagreed and recommends reading the Governor's proposed budget and departed.

**Mr. J.R. McDonald** stated that the Air Force's decision was not made on a business case analysis. He pointed out inaccuracies in the matrix that was used by the Air Force. He believes that a strong approach from a united delegation could affect change. They should argue that the BRAC 2005 recommendations are law.

**Mr. Gilbert Nelson** agrees, there is language in law that directs the Secretary of Defense to complete BRAC recommendations. The Air Force has not fully implemented the integrated weapons center at Eglin AFB.

**Mr. Tom Neubauer** said Florida should insist that the Air Force follow the Strategic Basing Study Plan.

**Judge Patt Maney** asked about the origin of the informational matrix. **Lieutenant Governor Jennifer Carroll** explained that it came from Air Force sources in Washington. **Mr. Gilbert Nelson** urged focus on the AF trying to un-do BRAC recommendations. We have a better chance taking this argument to the Department of Defense.

**BGen. Chip Diehl** pointed out the implications of losing the command of a two-star to a one-star general at Eglin AFB.

**XV. Agenda Item V: Report on AFMC History, Current Situation, and Recommended State Actions/ Q&A**

**LtGen. Gordon Fornell, USAF (ret.)** gave a review and his recommendations for the AFMC issue. He spoke about the significance of Eglin's research, development, test, and evaluation unit. He noted the significance of degrading the rank of its commander. He explained that this restructuring was not made in public, and that the number of net jobs to Florida was not accurate. Eglin's mission capabilities and efficiency would be impaired. It would be a major shift if a wing commander is running and supporting Eglin.

**LtGen. Gordon Fornell** gave recommendations that would prevent this restructuring. The Task Force and the community organizations need to brief the Florida delegation on this issue and its importance. Florida should reach out to other state delegations who were negatively impacted by this restructuring to urge the Air Force to stick to the BRAC recommendations. Industry groups and contracting partners should work in concert with the state. Members of the Florida delegation should be assigned specific jobs in an effort to halt and/or stall the process. Representative Bill Young should write a letter to the Secretary of the Air Force urging him to follow BRAC decisions. Florida should take steps to show that the Air Force is not complying with the law. Florida Congressmen should delay the confirmation of the new logistics commander of Wright-Patterson AFB. Eglin should work to show its growth potential and be proactive. He encouraged the State to be appreciative of the Air Force decisions that had a positive impact on Florida. He finished by urging the Task Force to work with the community and to keep all parties informed.

**Lieutenant Governor Jennifer Carroll** agreed with his views and analysis. **Mr. Gilbert Nelson** suggested writing a letter showing that the Air Force is going against BRAC law. **MGen. Emmett Titshaw** announced that the services did not have to exactly comply with BRAC. **Mr. Gilbert Nelson** said that while that might be true, it is not the view of the House Armed Services Committee.

**LtGen. Gordon Fornell** affirmed that the matrix the Air Force used to make its decision is inaccurate, including information on square footage, airports, level of security, and educational facilities. He believes attention should be paid to the legal issue.

**Mr. Tom Neubauer** mentioned going on the offense to find other missions Eglin AFB could gain.

**Mr. Jim Breintefeld** appreciates state support and said it was essential to work with the local organizations, as they are the experts on their specific issues.

**Representative Matt Gaetz** agreed that we need to work in concert with our local partners. He asked Mr. Gilbert Nelson, besides the letter, what other action is taking place. There is a difference in approach when seeking to reverse a decision, versus trying to advocate a pending issue. **Mr. Gilbert Nelson** explained that they are engaging with the Armed Services Committees to show that the Air Force is not BRAC compliant, as well as working to influence the defense budget.

**Representative Matt Gaetz** asked for advice from Rocky McPherson regarding Fornell's recommendations. **Mr. Rocky McPherson** advised the Task Force to develop a strategic plan to address both immediate ongoing issues, and the possibility of future BRAC rounds.

**Representative Matt Gaetz** asked what US Representative Jeff Miller's office is doing to the reverse the Air Force decision. **Lieutenant Governor Jennifer Carroll** asked what measures can be taken to affect this decision. **Mr. Gilbert Nelson** said that the Air Force is not going to change their mind. The Arms Services Committee staff is conducting a study and subsequent report. That may not stop this action.

**Mr. Bob Black** explained that strategies and tactics are already being carried out and are likely not going to be changed.

**XVI. Agenda Item VI: Task Force Discussions/Actions**

**Chairman David Goetsch** led a discussion of possible Task Force actions. This can include strategic planning and advocacy. **Mr. Tom Neubauer** asked the Okaloosa Defense Support Initiative what they need to be successful. **Mr. Jim Breitenfeld** answered that the defense grants have decreased in funding. Those programs are essential in supporting community efforts. He recommended having a mechanism in place to respond to quickly developing issues that will affect Florida bases.

**Chairman David Goetsch** does not want the local, state, and federal representatives to be moving in different directions. The Task Force should develop a formal relationship with local partners. **Mr. J.R. McDonald** supported forming a plan as a group and beginning to move forward. **Chairman David Goetsch** suggested developing a strategic plan at the next Task Force meeting on February 10<sup>th</sup>.

**LtGen. Gordon Fornell** asked when the first Congressional hearings would be. **Gilbert Nelson** responded that the issue would be heard before Congress in February or March.

**Mr. Rocky McPherson** asked what the Task Force can do to assist Representative Jeff Miller's efforts. **Mr. Gilbert Nelson** explained that they have a solid plan in place. They are focused on a lack of BRAC compliance being a primary grievance. **Mr. Bob Black** encouraged all parties to coordinate and stay engaged. They would be happy to work with the local organization, once provided with a primary point of contact.

**Judge Patt Maney** agrees that the Task Force should ensure they are working with the local organizations to gather the correct facts.

**Mr. Gilbert Nelson** spoke about joining forces with other states. It could affect change if we team up with other states, though Florida would have to proceed cautiously. **Mr. Bob Black** explained that we are not competing with other states on this specific topic.

**BGen. Chip Diehl** agreed that a strategic plan for the Task Force is necessary. He wants to be careful how they move forward to avoid ruining relationships in the Pentagon. We need to come in strong and professional.

**Representative Matt Gaetz** suggested having Mr. Jim Breitenfeld author a list of pertinent questions to Congress via Representative Jeff Miller's office, regarding immediate actions affecting AFMC restructuring at Eglin AFB. **Lieutenant Governor Jennifer Carroll** moved that the Okaloosa Defense Support Initiative develop questions for the Task Force who will submit them to Representative Jeff Miller for federal consideration. This will include questions regarding inaccuracies in the provided matrix. The motion passed unanimously. **Mr. J.R. McDonald** suggested amending the motion to obligate the Task Force to take a supporting role to the Congressional delegation. The amendment passed unanimously.

**Chairman David Goetsch** stated that the next meeting on February 10<sup>th</sup> will be a strategic planning session. **Mr. Rocky McPherson** suggested that they engage professional facilitation to assist the Task Force. **RAdm Kevin Delaney** concurred. Members discussed possible cost of hiring a facilitator.

**Chairman David Goetsch** moved to engage a consultant to help develop a strategic plan, with a maximum authorized expenditure of up to \$25,000. Motion passes

**BGen. Chip Diehl** asked the Lieutenant Governor to keep the Task Force updated on the proposed budget regarding the Task Force. **Lieutenant Governor Jennifer Carroll** explained that the Governor's proposed FY 12/13 budget includes \$500,000 for staff and expenses. Last year's \$5,000,000 appropriation has not yet been obligated and will carry forward.

Chairman Goetsch adjourned the meeting.

*The meeting was adjourned at 1100 EST.*

## **Minutes for the Florida Defense Support Task Force Meeting on Monday, February 10, 2012.**

The Florida Defense Support Task Force (FDSTF) held a publically noticed meeting at the Residence Inn Tallahassee Universities at the Capitol from 9:00 AM – 3:00 PM EST.

### **Task Force Members Present:**

- Lieutenant Governor Jennifer Carroll
- MGen. Emmett Titshaw, USAF
- Barbara Stewart, Highlands County Commissioner
- Dr. David Goetsch, Okaloosa Economic Development Council
- Patt Maney, Okaloosa County Judge & Brigadier General AUS (ret.)
- J.R. McDonald, Lockheed Martin
- Tom Neubauer, Bay Defense Alliance
- RAdm. Kevin Delaney, USN (ret.)
- MGen. Joseph Taluto, USA (ret.)
- Ritch Workman, State Representative
- BGen. Chip Diehl, USAF (ret.)
- Dr. Ed Naggiar, USN (ret.)

### **Task Force Member Absent:**

- Matt Gaetz, State Representative

### **Speakers Present:**

- Pat Sciarappa, Florida Sterling Council, Inc.
- Jim Breitenfeld, Okaloosa Defense Support Initiative
- John Walsh, Executive Office of the Governor, Florida Washington, D.C. Office
- Debbie Keller, The Nature Conservancy
- Ted Spangenberg, Gulf Power and Bay Defense Alliance

### **Other Attendees Present:**

- Thad Altman, State Senator
- John Konkus, Chief of Staff to the Lieutenant Governor
- Mary Thomas, Assistant General Counsel, Executive Office of the Governor
- Charles Battaglia, The Principi Group, LLC
- Tom McLaughlin, Northwest Florida Daily News

### **Staff Present:**

- Al Latimer, Senior Vice President, Enterprise Florida, Inc.
- Rocky McPherson, Director, Military and Defense Programs, Enterprise Florida, Inc.
- Bruce Grant, Executive Director, Florida Defense Support Task Force
- Heather Cave, Program Manager, Military and Defense, Enterprise Florida, Inc.
- Donna Cucinella, Administrative Assistant, Enterprise Florida, Inc.

**This meeting was open to the public.**

### **Agenda:**

# Florida Defense Support Task Force

Residence Inn, Tallahassee Universities at the Capitol

600 West Gaines Street, Tallahassee, FL 32304

## Agenda -- Meeting #3

**Friday - February 10, 2012**

**0900 - 1600**

0900 – 0910	Welcome/Introductions Pledge of Allegiance	Chairman Goetsch
0910 - 0915	Old Business <ul style="list-style-type: none"><li>■ Approval of January 9<sup>th</sup> meeting minutes</li><li>■ Approval of January 23rd meeting minutes</li></ul>	
0915 - 1130	New Business Strategic planning	Chairman Goetsch
1130 – 1230	Break and Lunch for FDSTF and Staff	Board Room
1230 – 1400	Strategic Planning	Chairman Goetsch
1400 – 1415	Break	
1415 – 1530	Strategic Planning	Chairman Goetsch
1530 – 1600	Public Comments	Chairman Goetsch
1600	Adjourn	

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A quorum being present, **Chairman David Goetsch**, FDSTF Chairman, began the meeting at 9:00 AM EST.

XVII. **Welcome and Introductions**

**Chairman David Goetsch** welcomed members and attendees to the third meeting of the FDSTF. He led the meeting in the Pledge of Allegiance.

XVIII. **Old Business. Approval of January 9 and January 23 Meeting Minutes**

**Mr. Tom Neubauer** made a motion to approve the January 9 amended minutes and **Commissioner Barbara Stewart** seconded the motion. The **Task Force** voted unanimously to accept the amended minutes. **Dr. Ed Naggia** made a motion to approve the January 23 amended minutes and **BGen. Chip Diehl** seconded the motion. The **Task Force** voted unanimously to accept both sets of amended minutes.

**See attached meeting minutes.**

**Lt. Governor Jennifer Carroll** clarified the information she presented at the last meeting regarding Air Force Material Command.

**Lt. Governor Jennifer Carroll** presented a letter to the Chairman from Congressman Jeff Miller, inviting the Task Force to send representatives to Washington, D.C.

XIX. **New Business. Strategic Planning**

**Ms. Pat Sciarappa** presented a Draft Strategic Plan. Each Task Force member made comments and suggestions, with **Chairman David Goetsch** facilitating.

**Chairman David Goetsch** introduced **Mr. John Patrick Walsh**, Deputy Director, Federal Programs Coordinator, Florida Washington, D.C. Office. **Mr. Walsh** explained the four-member staff functions to address regulatory policy between Florida's state departments and agencies, and the federal Executive Branch departments and agencies. He further explained the office functions as state advocates for Florida issues in Washington, D.C., and acts as a clearinghouse of state related information on the national level. He encouraged the Task Force to use the office as a resource.

**Chairman David Goetsch** invited questions:

- Q. **Mr. J.R. McDonald:** Two of you specialize in the Executive Branch, working with the Pentagon. Are the other two registered lobbyists? Are all four of you registered lobbyists?
- A. **Mr. John Walsh:** We are not registered lobbyists. I believe that Brian, our Director, previously was a registered lobbyist. As state employees who are advocates, lobbying is part of our job. We are there to help, teach, inform and bring up certain issues.

**MGen. Joseph Taluto** asked Mr. Walsh to give his business cards to the Task Force members.

**BGen. Chip Diehl** asked Mr. Walsh to provide the Task Force with contact information for his office in Washington, D.C.

- Q. **RAdm. Kevin Delaney:** How do you want us to contact you? I don't believe you want 12 people calling you.



- A. **Lt. Governor Jennifer Carroll:** The communication should be as a Task Force, through the Task Force Chairman, Dr. David Goetsch and the Director, Mr. Rocky McPherson. If the Task Force wants me to do something specific, it must go through the Chair.

**Mr. John Walsh** closed by saying the only thing that stands between us and effective advocacy is simply direction. Governor Carroll has sent us a list of specific goals and tasks she wants us to accomplish. It was sent on Wednesday, and by Friday, we had a meeting scheduled, and we had been briefed. It is simply the coordination. We want to be as effective as possible.

- Q. **Mr. Tom Neubauer:** Just yesterday, one of Senator Nelson's staff members mentioned that the transportation bill had authorization for two oil wells east of the mission line. Have you heard anything about that?
- A. **Lt. Governor Carroll:** This just came in. **Mr. John Walsh:** Representative Ileana Ros-Lehtinen's office said that in the transportation bill that is scheduled to come up next week, which is Chairman Mica's bill, there is oil drilling to be approved in the Eastern Gulf, nine miles from the Panhandle, and also 25 miles from the Keys.

**Mr. John Walsh** commented one of the things we mentioned is coordinating efforts with the delegation. Without direction, we will have our northern representatives fighting against our southern representatives. A house divided cannot stand. With 20 installations in Florida, no member of our delegation can stand to sit out. It has been extremely helpful for us to go to the Hill and say, "Here is the economic impact for your district." It doesn't mean there has to be an installation in the district.

**Chairman David Goetsch** thanked Mr. Walsh for all he is doing.

**Chairman David Goetsch** introduced **Mr. Jim Breitenfeld**, with the Defense Support Initiative (DSI) in Okaloosa County. **Mr. Breitenfeld** thanked the Task Force and the Lieutenant Governor for addressing the Eglin issue. He described the communication efforts of various defense support initiative groups. This includes regular communication with the office of Congressman Jeff Miller, other congressional offices, high level federal military and other government officials, and other installation communities. He encouraged all involved in the effort to speak the same speak from the same page. He invited the Lt. Governor to attend the annual NW Florida Washington, D.C. fly-in March 27-28, with approximately 50 people attending from five counties.

### **Break for Lunch**

## **XX. Requests for Proposals/General Business.**

**Chairman David Goetsch** asked the **Task Force** members to review the draft RFP, and provide feedback. The **Task Force** members asked questions and made comments.

- C. **Tom Neubauer:** A lot of what we talked about in the Strategic Plan will flow into this – not just military installations, but ranges, airspace - to capture everything we have before us.
  - C. **Mr. J.R. McDonald:** It looks like in the deliverable piece, all the way through the requirements, we talk about military conditions for installations, but there is no mention of the defense industry piece until the last page - recognizing that we will be hiring these people to do the things in our three mission statements.
  - Q. **Mr. J.R. McDonald:** This list of potential candidates is not the only list we will select from, is it?
  - A. **Mr. Rocky McPherson:** No, it is not. Those are companies that have already made an inquiry. When the RFP is finally published, we will contact anyone who has

contacted us. We will also let the Task Force know where they can tell anyone to go to view the RFP on our website.

- C. **Mr. J.R. McDonald:** There is also something here about whoever we contract with to have a disclosure statement to make sure they are not also working for Virginia, Texas and California at the same time, as well as a confidentiality agreement.
- A. **Mr. Rocky McPherson:** One of the things that is added to any contract effort is an entire set of 25 state requirements that are in any state contract. They will all be added in.
- C. **Mr. J.R. McDonald:** The Statement of Work says the successful candidate will work in coordination with EFI's Director of Military and Defense Program and the Florida Defense Support Task Force. I suggest we add John Walsh's office, so he can coordinate with the Federal Programs Coordinator from the Governor's office.
- A. **Mr. Rocky McPherson:** We want to keep it at the highest level possible. The terms we used in the other one were the Executive and Legislative branches. We will work something along that concept.
- C. **Mr. J.R. McDonald:** The intent is to work with the office we already have in place, and make sure we are not working at odds with that office.
- C. **MGen. Joseph Taluto:** The level of where the reporting is to go is the issue I was thinking about.
- Q. **BGen. Chip Diehl:** Is the intent of this BRAC?
- A. **Mr. Rocky McPherson:** The Lt. Governor asked about using the term BRAC. We will have to use it when we are talking about what is going on in Congress. We will also make changes here. When it is not relative to some kind of use in D.C., we will use the approaches we discussed earlier, like Florida seeking opportunities for defense and partners to promote and grow in a strong, positive manner, instead of protecting what we have.
- C. **BGen. Chip Diehl:** It almost looks as if we might have two contracts – one with the strategic plan. I want to make sure we're getting what we ideally want to get, as far as analysis, capability, potential and past performance. When we say "advocate," does this mean lobbying. Is lobbying ability, or license, something we should ask for?
- A. **Mr. Rocky McPherson:** That can be a requirement, if we want to ask for it. We will need a legal opinion on it.
- Q. **BGen. Chip Diehl:** I see the term "Washington decision makers." Sometimes I like to use the term "influencers." We want to be able to get to them. We talk about "federal entities." Is there something (and maybe J.R. could tell us) we should include, regarding industry? I also want our people to get to the defense industry.
- C. **Mr. J.R. McDonald:** Industry organizations.
- C. **BGen. Chip Diehl:** The first deliverable I like and we might want to say "perform assessment analysis of the current military value" – to do a current assessment of all our bases, of where we stand, to tell us where the vulnerabilities are.
- A. **Lt. Governor Jennifer Carroll:** I plan to ask the Base Commanders just that at the next Base Commanders meeting. We will have the Task Force, and possibly the consultant, look at that as a benchmark.
- C. **BGen. Chip Diehl:** Suggested the contractor track the Congressional services international environment. What do we see ahead of us? It may not be a BRAC. This group needs to have their finger on the pulse and help us be ready for what is ahead.
- C. **Mr. Tom Neubauer:** Made the following suggestions.  
Contractor start with the template process, to ask the communities the following questions/Have the contractor find the holes in the template and fill them in.
  1. What are your top three concerns on mission?
  2. How did you score in BRAC 2005?
  3. Who were you competing with for missions?

Have someone involved in the legislative process, for improvement of the BRAC process. Perhaps the commander would have a process of briefing the data call results to a community.

Have someone coordinate marketing pieces for legislators and military leadership, for R&D, T&E missions, training missions, ranges – the core assets that we have – to market the whole defense complex in the state.

- C. **Dr. Ed. Naggiar**: Suggested that a survey be done to assess the quality of life for the troops on the ground. What do they want?
- C. **RAdm. Kevin Delaney**: The concern is the military value of the installation.
- A. **Mr. Charles Battaglia**: Mr. Battaglia put himself in the position of having been on the Commission. The Commissioners are looking at the law, which says nothing about quality of life. The first four criteria they are looking at will drive everything you do.
  1. What is the capacity of the base?
  2. What is the airspace?
  3. How will expansion be handled?
  4. Does it have the capability for additional missions?

The last thing - Save the environment and economic impact.

**Chairman David Goetsch** asked for five Task Force Members to represent the Task Force to evaluate the RFPs, after the staff does the initial screening. **Chairman David Goetsch, Commissioner Barbara Stewart, RAdm. Kevin Delaney, Mr. Tom Neubauer and Mr. J.R. McDonald** agreed to comprise the RFP evaluation committee.

**Mr. Rocky McPherson** outlined the next steps in the RFP process. One consideration will be whether to develop two RFPs as several Task Force members recommended – One for advocacy and one for analytical services. He requested Task Force member comments be directed to him, and not to each other, due to Sunshine Law requirements.

**Chairman David Goetsch** stated the Task Force has been invited to Washington, D.C. by Congressman Jeff Miller, to meet with defense department officials there. He asked if any of the members were interested in going. **Mr. Rocky McPherson** commented that a date has not been set, and the invitation is general to the Governor and the Task Force.

**Chairman David Goetsch** commented that a coalition of five NW Florida counties is planning a trip to Washington, D.C. March 27 and 28, and can represent the Task Force at any planned DOD meetings.

**Mr. Rocky McPherson** commented that the Sunshine Law applies out of state. **Lt. Governor Jennifer Carroll** and other **Task Force** members made suggestions in this regard, and regarding who should attend.

**Mr. Rocky McPherson** reported on the progress of two bills that include language on exemption from the Sunshine Law for the Task Force. One of the bills is moving in the Florida House of Representatives and one in the Florida Senate.

**Chairman David Goetsch** introduced a rough draft of a spreadsheet prepared by staff, listing community partnership leaders for each of Florida's military installations. He requested edits, corrections and recommended changes. **Task Force** Members asked questions and provided input on the information contained on the spreadsheet. **Mr. Rocky McPherson**

stated he cannot include personal contact data for military commanders. He committed to reworking the information and sending it back out to the Task Force.

**RAdm. Kevin Delaney** asked the Task Force to consider the economic impact of bases in other states in close proximity to Florida. **Chairman David Goetsch** commented on previous discussion of putting into the plan joining with other states as appropriate.

**Mr. J.R. McDonald** mentioned a letter he believed all the Task Force members received from Senator Gaetz regarding the budget lines. He stated he wanted to ensure all the members understand the budget ramifications and the resources we have as we move forward.

**Mr. Rocky McPherson** stated the initial appropriation for the Task Force is \$5M; two hundred thousand dollars annually is for staff and administration. It is current year and it is appropriated. Next year's budget is being considered by the Legislature now. The Governor's budget recommendation to the Legislature was \$500,000 for staffing and administration, due to increased activity and travel. The Governor's budget was not recommending a cut of 90%; it was recommending an increase of staff and administrative expenses, and reliance on the existing remaining \$4.8M. There was no request from the Governor for any follow onto the \$5M, because we have not obligated the initial appropriation. **MGen. Joseph Taluto** made a comment to clarify the information **Mr. McPherson** provided. **Mr. J.R. McDonald** asked if there is a time limit attached to the money. **Lt. Governor Carroll** responded unless there is a proviso, there is no time limit. As there is no proviso, the \$4.8M is available until used.

**Mr. Rocky McPherson** commented the House has passed a budget; he does not have a number yet. **Mr. J.R. McDonald** asked how we can make the Legislature aware of what the Task Force is doing, so they can justify the funds. How do we report back to them? **Lt. Governor Carroll** responded every member of the Legislature has a vote on the budget. She reviewed the legislative budgeting process. **Mr. J.R. McDonald** said it would be nice to have a coherent plan of what we are doing. **Mr. Rocky McPherson** responded that is a part of why the strategic plan will be a valuable asset. **Lt. Governor Carroll** commented on the work staff will be doing, and the upcoming RFP efforts, which will show what is being done with the appropriated dollars.

#### XXI. **Public Comments.**

**Ms. Deborah Keller** with The Nature Conservancy addressed the Task Force. She informed the Task Force that the Legislature has not put any funding for Florida Forever into their budget on either the House or Senate side. Over the last two decades, this funding has provided over \$300M per year for base buffering and conservation initiatives. The conservation initiatives reduce the bases from threatening endangered wildlife. Base commanders believe that base buffering is the top issue for sustainability of the ranges, and prevention of base encroachment. **Ms. Keller** described other programs that can assist with encroachment problems and asked the Task Force to take getting funding seriously – to write letters, make phone calls and work with constituencies. **BGen. Chip Diehl** suggested bringing these issues to the Commanders' Meeting. **Ms. Keller** asked the Task Force members to contact their state legislators regarding Florida Forever.

**Lt. Governor Carroll** made a motion for a letter from the Task Force on behalf of The Nature Conservancy, supporting the Governor's \$15M recommendation for Florida Forever funding this year. **Mr. Rocky McPherson** recommended the letter be sent to the President of the Senate and the Speaker of the House. **Lt. Governor Carroll** recommended the letter be

copied to all the members of the Legislature, and then grassroots efforts begin via telephone calls to follow up on the letter. The Task Force unanimously voted to pass the motion. **Judge Patt Maney** requested the meeting minutes note **Representative Gaetz** and **Representative Workman** were absent, and did not vote on the motion.

**Mr. Ted Spangenberg** with Gulf Power and the Bay Defense Alliance thanked the Task Force for their work. He stated the military is Gulf Power's biggest customer. He encouraged the Task Force to look at their definition of advocacy as coordination with local efforts. He recommended the Task Force be bold in stating measures of success. He commented the Task Force is doing a good job of being ready for BRAC, rather than being afraid of BRAC. **BGen. Chip Diehl** mentioned the decision regarding the initial basing of the Air Force KC-46 refueling tanker is approaching. He requested that **Mr. John Walsh** from the Governor's D.C. office keep the Task Force updated on the Air Force KC-46 basing progress.

**Ms. Pat Sciarappa** requested a few minutes to discuss the communication process. **Chairman David Goetsch** opted to postpone the discussion to a later date.

**Lt. Governor Carroll** made positive comments on the clear direction in which the Task Force is moving. She asked the Task Force members to coordinate visits to Washington, D.C. with **Mr. John Walsh's** office, regardless of the issues. This will enable the Washington office to do follow-up, to ensure we have a strong and consistent voice. She asked that **Mr. John Walsh** and the other Washington office staff members join the groups in the meetings, if possible.

**Chairman David Goetsch** adjourned the meeting.

*The meeting was adjourned at 1500 EST.*

## **TAB F HB 7075 – Composite Military and Defense Bill**

ENROLLED HB 7075, Engrossed 1 2012 Legislature

An act relating to military installations; amending s. 163.3175, F.S.; authorizing the Florida Defense Support Task Force to recommend to the Legislature specified changes in military installations and local governments under the Community Planning Act; clarifying and revising procedures related to exchange of information between military installations and local governments under the act; amending s. 288.972, F.S.; revising legislative intent with respect to proposed closure or reuse of military bases; amending s. 288.980, F.S.; creating the Military Base Protection Program within the Department of Economic Opportunity; providing for use of program funds; revising provisions relating to the award of grants for retention of military installations; revising a definition; eliminating the Florida Economic Reinvestment Initiative; establishing the Florida Defense Reinvestment Grant Program to be administered by the Department of Economic Opportunity; specifying purposes of the program; specifying activities for which grant awards may be provided; eliminating the Defense-Related Business Adjustment Program, the Florida Defense Planning Grant Program, the Florida Defense Implementation Grant Program, the Florida Military Installation Reuse Planning and Marketing Grant Program, and the Retention of Military Installations Program; transferring and reassigning the functions and responsibilities of the Florida Council on Military Base and Mission Support within the Department of Economic Opportunity to the Florida Defense Support Task Force within the Department of Economic Opportunity by type two transfer; repealing s. 288.984, F.S., which establishes the Florida Council on Military Base and Mission Support and provides purposes thereof; amending s. 288.985, F.S.; conforming provisions relating to exempt records and meetings of the Council on Military Base and Mission Support; amending s. 288.987, F.S.; revising provisions relating to the Florida Defense Support Task Force, to conform; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsections (3), (5), and (6) of section 45 163.3175, Florida Statutes, are amended to read:

163.3175 Legislative findings on compatibility of development with military installations; exchange of information between local governments and military installations. —

(3) The Florida Defense Support Task Force Council on Military Base and Mission Support may recommend to the Legislature changes to the military installations and local governments specified in subsection (2) based on a military 53 base's potential for impacts from encroachment, and incompatible land uses and development.

(5) The commanding officer or his or her designee may provide advisory comments to the affected local government on the impact such proposed changes may have on the mission of the military installation. Such advisory comments shall be based on appropriate data and analyses provided with the comments and may include:

(a) If the installation has an airfield, whether such proposed changes will be incompatible with the safety and noise standards contained in the Air Installation Compatible Use Zone (AICUZ) adopted by the military installation for that airfield;

(b) Whether such changes are incompatible with the Installation Environmental Noise Management Program (IENMP) of the United States Army;

(c) Whether such changes are incompatible with the findings of a Joint Land Use Study (JLUS) for the area if one has been completed; and

(d) Whether the military installation's mission will be adversely affected by the proposed actions of the county or affected local government.

The commanding officer's comments, underlying studies, and reports shall be considered by the local government in the same manner as the comments received from other reviewing agencies pursuant to s. 163.3184 are not binding on the local government.

(6) The affected local government shall take into consideration any comments and accompanying data and analyses provided by the commanding officer or his or her designee pursuant to subsection (4) as they relate to the strategic mission of the base, public safety, and the economic vitality associated with the base's operations, while also respecting and must also be sensitive to private property rights and not being be unduly restrictive on those rights. The affected local government shall forward a copy of any comments regarding comprehensive plan amendments to the state land planning agency.

Section 2. Subsections (9) and (10) of section 288.972, Florida Statutes, are amended to read:

288.972 Legislative intent.—It is the policy of this state, once the Federal Government has proposed any base closure or has determined that military bases, lands, or installations are to be closed and made available for reuse, to:

(9) Coordinate the development of the Defense-Related Business Adjustment Program to increase commercial technology development by defense companies.

(9)(10) Coordinate the development, maintenance, and analysis of a workforce database to assist workers adversely affected by defense-related activities in their relocation efforts.

Section 3. Section 288.980, Florida Statutes, is amended 103 to read:

288.980 Military base retention; legislative intent; grants program.—

(1)(a) It is the intent of this state to provide the necessary means to assist communities with military installations in supporting and sustaining those installations that would be adversely affected by federal base realignment or closure actions. It is further the intent to encourage communities to initiate a coordinated program of response and plan of action in advance of future actions of the federal government relating to realignments and closures Base Realignment and Closure Commission. It is critical that closure vulnerable communities develop and implement strategies such a program to preserve and protect affected military installations. The Legislature hereby recognizes that the state needs to coordinate all efforts that can support facilitate the retention of all remaining military installations throughout in the state. The Legislature, therefore, declares that providing such assistance to support the defense-related initiatives within this section is a public purpose for which public money may be used.

(b) The Florida Defense Alliance, an organization within Enterprise Florida, is designated as the organization to ensure that Florida, its resident military bases and missions, and its military host communities are in competitive positions as the United States continues its defense realignment and downsizing. The defense alliance shall serve as an overall advisory body for defense-related activity of Enterprise Florida, Inc. The Florida Defense Alliance may receive funding from appropriations made for that purpose administered by the department.

(2) The Military Base Protection Program is created. Funds appropriated to this program may be used to address emergent needs relating to mission sustainment and base retention. All funds appropriated for the purposes of this program are eligible to be used for matching of federal funds. The department shall coordinate and implement this program.



(3)(2)(a) The department is authorized to award grants on a competitive basis from any funds available to it to support activities related to the Florida Defense Reinvestment Grant Program and the Florida Defense Infrastructure Grant Program retention of military installations potentially affected by federal base closure or realignment.

(b) The term "activities" as used in this section means studies, presentations, analyses, plans, and modeling. For the purposes of the Florida Defense Infrastructure Grant Program, the term "activities" also includes, but is not limited to, construction, land purchases, and easements. Staff salaries are not considered an "activity" for which grant funds may be awarded. Travel costs and costs incidental thereto incurred by a grant recipient shall be considered an "activity" for which grant funds may be awarded. 154

(c) Except for grants issued pursuant to the Florida Military Installation Reuse Planning and Marketing Grant Program as described in paragraph (3)(c), the amount of any grant provided to an applicant may not exceed \$250,000. The department shall require that an applicant:

1. Represent a local government with a military installation or military installations that could be adversely affected by federal actions base realignment or closure.
2. Agree to match at least 30 percent of any grant awarded.
3. Prepare a coordinated program or plan of action delineating how the eligible project will be administered and accomplished.
4. Provide documentation describing the potential for changes to the mission realignment or closure of a military installation located in the applicant's community and the potential adverse impacts such changes realignment or closure will have on the applicant's community.

(d) In making grant awards the department office shall consider, at a minimum, the following factors:

1. The relative value of the particular military installation in terms of its importance to the local and state economy relative to other military installations vulnerable to closure.
2. The potential job displacement within the local community should the mission of the military installation be changed closed.
3. The potential adverse impact on industries and technologies which service the military installation.

(4)(3) The Florida Defense Reinvestment Grant Program Economic Reinvestment Initiative is established to respond to the need for this state to work in conjunction with defense-

dependent communities in developing and implementing strategies and approaches that will help communities support the missions of military installations, and in developing and implementing and defense-dependent communities in this state to develop alternative economic diversification strategies to transition from a defense economy to a nondefense economy lessen reliance on national defense dollars in the wake of base closures and reduced federal defense expenditures and the need to formulate specific base reuse plans and identify any specific infrastructure needed to facilitate reuse. Eligible applicants include defense-dependent counties and cities, and local economic development councils located within such communities. The program initiative shall consist of the following two distinct grant programs to be administered by the department and grant awards may be provided to support community-based activities that:

(a) Protect existing military installations; The Florida Defense Planning Grant Program, through which funds shall be used to analyze the extent to which the state is dependent on defense dollars and defense infrastructure and prepare alternative economic development strategies. The state shall work in conjunction with defense-dependent communities in developing strategies and approaches that will help communities make the transition from a defense economy to a nondefense economy. Grant awards may not exceed \$250,000 per applicant and shall be available on a competitive basis.

(b) Diversify the economy of a defense-dependent community; or The Florida Defense Implementation Grant Program, through which funds shall be made available to defense-dependent communities to implement the diversification strategies developed pursuant to paragraph (a). Eligible applicants include defense-dependent counties and cities, and local economic development councils located within such communities. Grant awards may not exceed \$100,000 per applicant and shall be available on a competitive basis. Awards shall be matched on a one-to-one basis.

(c) The Florida Military Installation Reuse Planning and Marketing Grant Program, through which funds shall be used to help counties, cities, and local economic development councils. Develop and implement plans for the reuse of closed or realigned military installations, including any plans necessary for infrastructure improvements needed to facilitate reuse and related marketing activities.

Applications for grants under this subsection must include a coordinated program of work or plan of action delineating how the eligible project will be administered and accomplished,

which must include a plan for ensuring close cooperation between civilian and military authorities in the conduct of the funded activities and a plan for public involvement.

(5)(4) The Defense Infrastructure Grant Program is created. The department shall coordinate and implement this program, the purpose of which is to support local infrastructure projects deemed to have a positive impact on the military value of installations within the state. Funds are to be used for projects that benefit both the local community and the military installation. It is not the intent, however, to fund on-base military construction projects. Infrastructure projects to be funded under this program include, but are not limited to, those related to encroachment, transportation and access, utilities, communications, housing, environment, and security. Grant requests will be accepted only from economic development applicants serving in the official capacity of a governing board of a county, municipality, special district, or state agency that will have the authority to maintain the project upon completion. An applicant must represent a community or county in which a military installation is located. There is no limit as to the amount of any grant awarded to an applicant. A match by the county or local community may be required. The program may not be used to fund on-base military construction projects. The department shall establish guidelines to implement the purpose of this subsection.

(5)(a) The Defense-Related Business Adjustment Program is hereby created. The department shall coordinate the development of the Defense-Related Business Adjustment Program. Funds shall be available to assist defense-related companies in the creation of increased commercial technology development through investments in technology. Such technology must have a direct impact on critical state needs for the purpose of generating investment-grade technologies and encouraging the partnership of the private sector and government defense-related business adjustment. The following areas shall receive precedence in consideration for funding commercial technology development: law enforcement or corrections, environmental protection, transportation, education, and health care. Travel and costs incidental thereto, and staff salaries, are not considered an "activity" for which grant funds may be awarded.

(b) The department shall require that an applicant:

1. Be a defense-related business that could be adversely affected by federal base realignment or closure or reduced defense expenditures.

2. Agree to match at least 50 percent of any funds awarded by the United States Department of Defense in cash or in-kind services. Such match shall be directly related to activities for which the funds are being sought.

3. Prepare a coordinated program or plan delineating how the funds will be administered.

4. Provide documentation describing how defense-related realignment or closure will adversely impact defense-related companies.

(6) The Retention of Military Installations Program is created. The department shall coordinate and implement this program.

(6)(7) The department may award nonfederal matching funds specifically appropriated for construction, maintenance, and analysis of a Florida defense workforce database. Such funds will be used to create a registry of worker skills that can be used to match the worker needs of companies that are relocating to this state or to assist workers in relocating to other areas within this state where similar or related employment is available.

(7)(8) Payment of administrative expenses shall be limited to no more than 10 percent of any grants issued pursuant to this section.

(8)(9) The department shall establish guidelines to implement and carry out the purpose and intent of this section.

Section 4. Effective upon this act becoming a law, the powers, duties, functions, records, personnel, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds of the Florida Council on Military Base and Mission Support within the Department of Economic Opportunity are transferred by a type two transfer, as defined in s. 20.06(2), Florida Statutes, to the Florida Defense Support Task Force within the Department of Economic Opportunity.

Section 5. Effective upon this act becoming a law, section 288.984, Florida Statutes, is repealed.

Section 6. Effective upon this act becoming a law, subsections (1) and (2) of section 288.985, Florida Statutes, are amended to read:

288.985 Exemptions from public records and public meetings requirements.—

(1) The following records held by the Florida Defense Support Task Force Council on Military Base and Mission Support are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution:

(a) That portion of a record which relates to strengths and weaknesses of military installations or military missions in this state relative to the selection criteria for the 325 realignment and closure of military bases and missions under any United States Department of Defense base realignment and closure process.

(b) That portion of a record which relates to strengths and weaknesses of military installations or military missions in other states or territories and the vulnerability of such installations or missions to base realignment or closure under the United States Department of Defense base realignment and closure process, and any agreements or proposals to relocate or realign military units and missions from other states or territories.

(c) That portion of a record which relates to the state's strategy to retain its military bases during any United States Department of Defense base realignment and closure process and any agreements or proposals to relocate or realign military units and missions.

(2) Meetings or portions of meetings of the Florida Defense Support Task Force Council on Military Base and Mission Support, or a workgroup of the task force council, at which 344 records are presented or discussed which are exempt under subsection (1) are exempt from s. 286.011 and s. 24(b), Art. I of the State Constitution.

Section 7. Effective upon this act becoming a law, subsections (2), (5), (6), and (7) of section 288.987, Florida Statutes, are amended to read:

288.987 Florida Defense Support Task Force.—

(2) The mission of the task force is to make recommendations preserve and protect military installations to prepare the state to effectively compete in any federal base 354 realignment and closure action, to support the state's position in research and development related to or arising out of military missions and contracting, and to improve the state's military-friendly environment for service members, military dependents, military retirees, and businesses that bring military and base-related jobs to the state.

(5) The executive director of Department of Economic Opportunity the Office of Tourism, Trade, and Economic Development within the Executive Office of the Governor, or his or her designee, shall serve as the ex officio, nonvoting executive director of the task force.

(6) The chair shall schedule and conduct the first meeting of the task force by October 1, 2011. The task force shall submit an annual a progress report and work plan for the remainder of the 2011-2012 fiscal year to the Governor, the President of the Senate, and the Speaker of the House of Representatives by February 1, 2012, and shall submit an annual report each February 1 thereafter.

(7) The department Office of Tourism, Trade, and Economic Development shall contract with the task force for expenditure of appropriated funds, which may be used by the task force for economic and product research and development, joint planning with host communities to accommodate military missions and prevent base encroachment, advocacy on the state's behalf with federal civilian and military officials, assistance to school districts in providing a smooth transition for large numbers of additional military-related students, job training and placement for military spouses in communities with high proportions of active duty military personnel, and promotion of the state to military and related contractors and employers. The task force may annually spend up to \$200,000 of funds appropriated to the 385 department Executive Office of the Governor, Office of Tourism, Trade, and Economic Development, for the task force for staffing and administrative expenses of the task force, including travel and per diem costs incurred by task force members who are not otherwise eligible for state reimbursement.

Section 8. Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect July 1, 2012.

## Tab G Financial Report

### **Administration Funds:**

Fiscal Year 2011/2012 Appropriation -- \$200,000

Funds expended on administration including:

1. Task Force member travel and per diem.
2. Task Force support staff salaries.
3. Meeting room expenses (room, audio-visual and sound equipment, signs).
4. Other Task Force administrative requirements including mail, office supplies, printing.

Total funds expended through May 16, 2012 --- \$59,785.03.

### **Program Funds:**

Fiscal Year 2011/2012 Appropriation -- \$4,800,000

1. Florida Sterling Council – Strategic Plan Development -- \$5,000.00
2. The Principi Group – Advocacy for Florida’s Military Missions and Installations – May 2012 -- \$90,000.00
3. The Spectrum Group – Research and Analysis on Florida’s Military Missions and Installations – May 2012 -- \$370,500.00

Funds expended through May 16, 2012 --- \$465,500.00